Moss Vale Plastics Recycling Facility

SSD-9409987

Department of Planning, Housing and Infrastructure Sheelagh Laguna Principal Planning Officer Industry Assessments

October 2024





Acknowledgment of Country

I acknowledge the Traditional Custodians of the lands that we are meeting here today. I pay my respects to Elders past, present and emerging and celebrate the diversity of Aboriginal peoples and their ongoing cultures and connections to the lands and waters of NSW.

I also acknowledge and pay my respects to our Aboriginal and Torres Strait Islander people/colleagues joining us today.



Proposed Development



- Plasrefine Recycling Pty Ltd
- 74-76 Beaconsfield Road, Moss Vale (Wingecarribee LGA)
- Construction and operation of:
 - Plastics Recycling Facility recycle up to 120,000 tpa of mixed plastics
 - Plastics Reprocessing Facility manufacture of new plastic products
- Enclosed buildings





Operating Hours		Investment	Ongoing operational jobs
•	24/7 recycling and product manufacture	\$88,120,922	140
•	7am to 6pm Monday to Friday (truck movements)		
•	9am to 5pm Monday to Friday (administration)		

Proposed Development





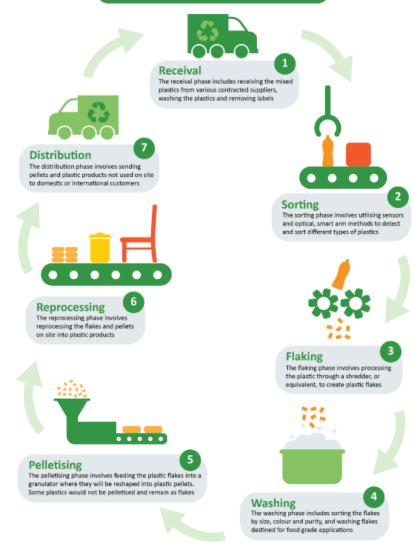




Reprocessing to form new plastic products







Plastic recycling and reprocessing

Site Location



- 2.8km north-west of Moss Vale town centre
- Other industrial businesses nearby to east and north
 - Recycling
 - Manufacturing
 - Transport
 - Medical research
- Surrounding area will be developed over time
- Department site inspection in May 2022
 - Visited nearby properties including ABR
 - Met with residents



Development Layout

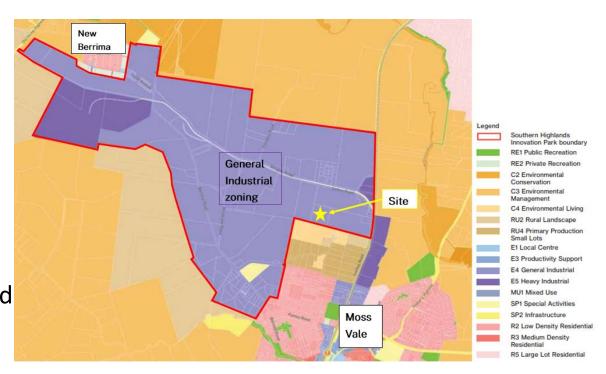




Moss Vale Enterprise Corridor



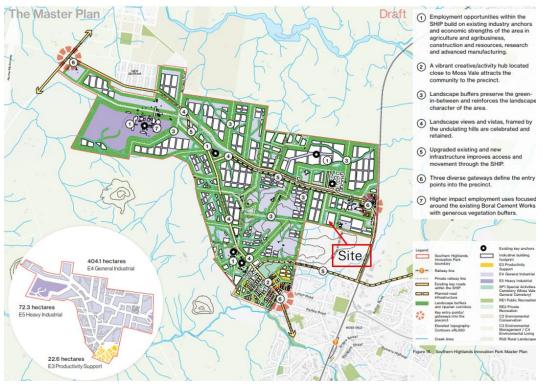
- Zoned General Industrial since 2010
- Permissible in zoning with consent
- Development is general industrial in nature
- DCPs do not apply to SSD
- Enterprise Precinct
 - Light and general industrial development
- Development controls
 - Height of buildings, setbacks, building materials and building footprint
 - Minor deviation landscaping at frontage

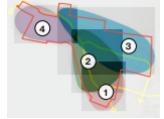


Southern Highlands Innovation Park (SHIP)



- SHIP Masterplan is under development and not in effect
- SSD application was lodged in early 2022 SHIP
 Masterplan does not apply
- Draft SHIP Masterplan vs MVEC DCP
 - Provides more detail of vision
 - 'Green in between'
 - Retains E4 General Industrial zoning
 - Research, training & advanced manufacturing precinct (area 3)





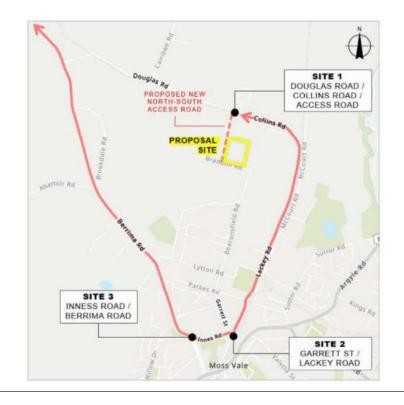
Amended Development (October 2023)



- In March 2023, the RTS included a revised heavy vehicle approach route and site access:
 - New site access road connected with Collins Road (the 'north-south' access road).
 - Heavy vehicle approach route through parts of Moss Vale to approach from the east - to avoid hook turn at level crossing
- RTS approach route would pass schools and residences
 - Noise, traffic and safety concerns were raised by Department and the public
- Department recommended the Applicant formally amend the development to address these concerns

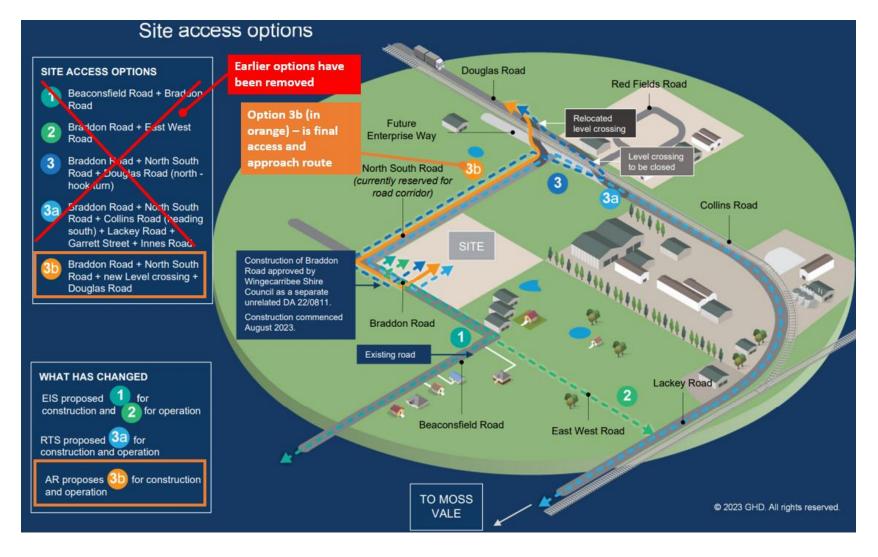
Via Hume Highway (M31) → Medway Road / Taylor Ave → Berrima Road →

 Innes Road (Garrett Street) → Lackey Road → Collins Road → new north-south public access road (and vice-versa)



Amended Development – approach changes over time





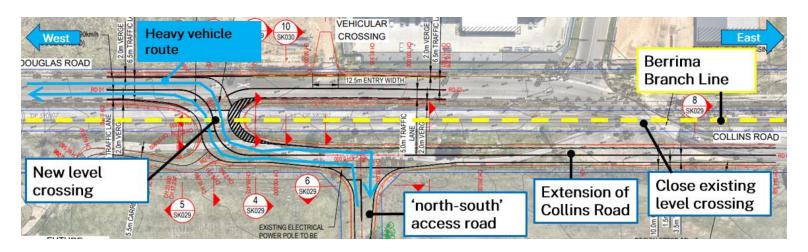
Amended Development



- Amended development included another change to the heavy vehicle approach route:
 - Approach from the west via Douglas Road
 - No hook turn required due to relocation of level crossing (180 m to west)
 - Extension of Collins Road
 - Connecting to 'north-south' access road

Other key changes

- Reduced water usage
- Reduced discharge to sewer, only discharging at night until new STP comes online
- Reduced building height to 15.5m
- Improved stormwater management



Assessment Issues

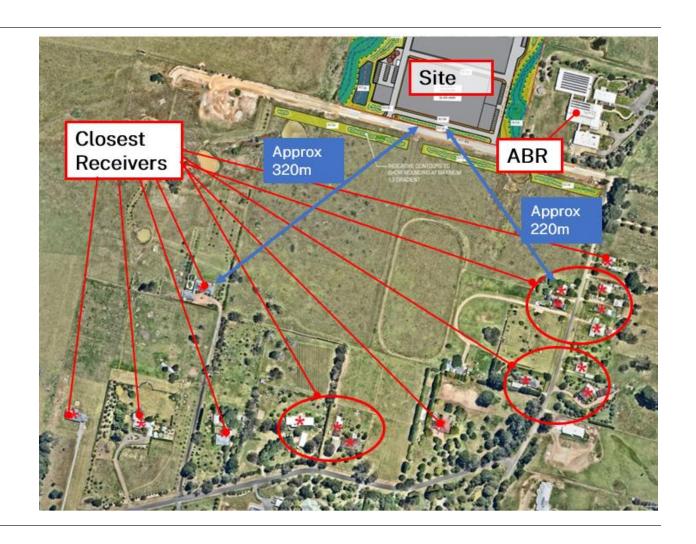


- Social impact
- Visual, design and landscaping
- Impact on Australian
 BioResources
- Operational traffic

Other Issues

- Microplastics
- Fire & hazards
- Water
- Air quality

- Noise & vibration
- Biodiversity
- Aboriginal cultural heritage
- Contamination



Social Impact



Department engaged two experts to assist:

- WSP to ensure robust SIA documents and clear identification of impacts
- Dr Roberta Ryan to independently assess the outcomes of final SIA documents

Dr Ryan advice:

- Applicant's mitigation measures and amendments would reduce many of the high and medium impacts identified by the community and stakeholders
- Residual impacts could be managed via conditions

Social Impact



Conditions

1. Social Impact Management Plan

- How mitigation measures would be managed, monitored and reviewed
- Includes measures to reduce negative impacts and enhance positive impacts

2. Community Consultation Plan

How community would be kept informed

3. Community Consultative Committee

Independently chaired, engage community and consult with them, receive feedback

4. Environmental Representative

- Additional layer of control
- Independent review of environmental management plans

Visual, Design and Landscaping



Bulk and scale

- ensuring building footprint limited to essentials
- height reduction

Building appearance

- façade improvements (muted colours and articulation)
- screened by increased landscaping and vegetated mounding 1m-4m high

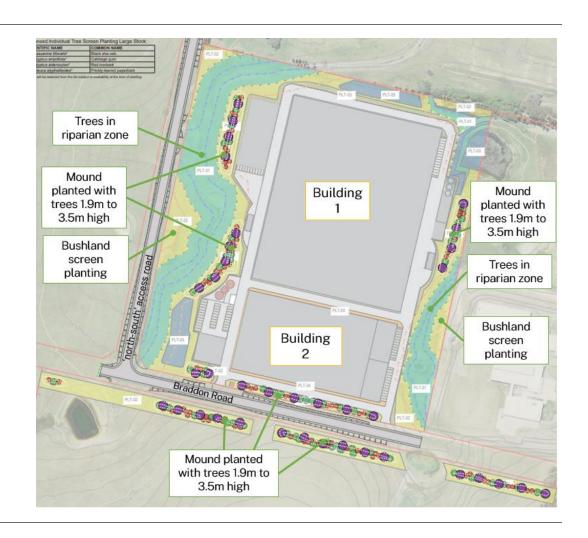


Visual, Design and Landscaping



Conditions

- 1. Landscape Management Plan
 - details of all planting, including timing
 - maintenance of planting
- 2. Offer of landscaping at residential receivers to the south
- 3. Covenant to ensure retention of 15 m buffer on lot to south



Australian BioResources



- Department consulted ABR staff throughout assessment and visited the facility
- Fire and construction vibration identified as greatest risk in terms of mouse health and wellbeing

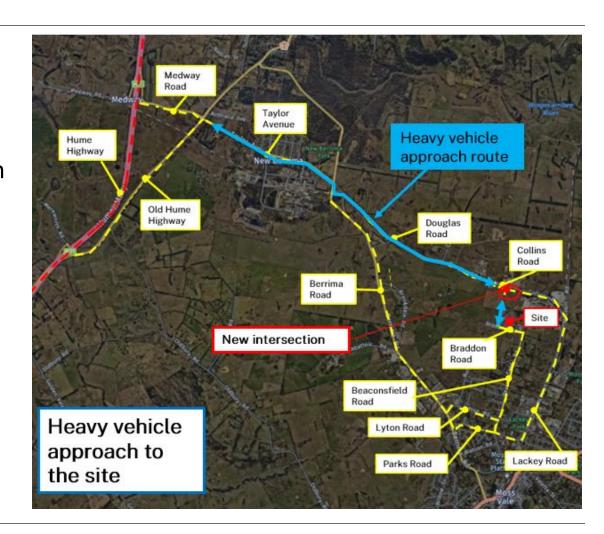
Conditions:

- 1. Emergency Plan
 - procedures to notify the ABR in case of fire
- 2. Construction Noise and Vibration Management Plan
 - prepared in consultation with ABR
 - managing high vibration works

Operational Traffic



- Final heavy vehicle approach designed to minimise impacts on residences:
 - Avoid Beaconsfield Road during both construction and operation
 - Approach from northwest avoiding schools and residents to the south
- Low heavy vehicle numbers
- HV movements only during daytime
- No impacts on road network



Operational Traffic



Conditions:

- 1. Level Crossing
 - Road Safety Audit and Australian Level Crossing Assessment Model
 - Final design of crossing to provide for A-Double trucks
 - Design and construct to the satisfaction of Council and Boral
- 2. Finalise all roadworks prior to operations
- 3. Operational Traffic Management Plan:
 - Document heavy vehicle approach route
 - Heavy Vehicle Monitoring Plan

Microplastics



- Plastic recycling and reprocessing in enclosed buildings
- Present only in operational water 90% of microplastics captured in filter cake before discharge
- Operational water discharge to sewer under trade waste agreement with Council. Council advised microplastics can be treated at STP
- Microplastics in air captured in particulate matter
- WaterNSW and EPA did not raise concerns
- Department has carefully considered this issue and is satisfied of low impacts
- Conditions:
 - 1. Finalise detailed design of WTP in consultation with EPA
 - 2. Regular review of water treatment technology

Water



Stormwater

- No stormwater in contact with plastic
- Site located in Sydney Drinking Water Catchment
- NorBE requirement met

Operational water

- Cleaned at onsite Water Treatment Plant (WTP)
- Excess water discharged to sewer at night (Moss Vale STP to be upgraded)

Flood

- Pad height above flood level
- Minimal offsite impacts

WaterNSW, BCS and EPA were satisfied

Conditions:

- 1. Finalise stormwater design with WaterNSW
- Management plans detailing water disposal, monitoring and contingencies
- 3. Floor levels above 100-year flood level

Air Quality



- Enclosed building
- Hoods collect air from all processes and direct to range of air pollution control systems
- Particulate Matter and VOCs comply with Approved Methods criteria
- Emission limits in EPL
- EPA and NSW Health satisfied

Conditions:

- 1. Air Quality validation and review (3 times) to ensure as predicted
- 2. Operational AQMP detailing controls





- The Department consulted with Council throughout assessment process
- Responses from Council were fragmented
- Acknowledge staff changes
- Department always pro-actively followed up but did not always receive a response
 - Council did not provide advice on SEARs or RTS
- Various responses received on Amendment and Amendment RTS
 - Formal objection vs advice on operational matters (water, roads etc)
- Council has a key role and input in a number of conditions

Conclusion



- Department is satisfied that development is suitable for location
- Strict conditions in consultation with agencies and Council:
 - Monitoring throughout construction and operation
 - Verification of predictions for air and noise
 - Range of management plans to ensure effective management of issues
- Site will operate under an EPL
- Changes have contributed to addressing community concerns:
 - No use of Beaconsfield Road
 - Revised heavy vehicle site approach and access road
 - Reduced height of buildings
 - Increased landscaping

- Employment 140 local jobs ongoing
- Infrastructure improvements
- Recycling benefits diversion of 120,000 tpa of plastic from landfill
- Activates the SHIP in line with the zoning
- In line with Government policy Circular Economy and need for plastic recycling infrastructure