

MAJOR PROJECT ASSESSMENT: Section 75W Modification 6 -16 Atchison Street, St Leonards (09_0187 MOD 2)



Director-General's Environmental Assessment Report Section 75W of the Environmental Planning and Assessment Act 1979

February 2014

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NSW Government Planning & Infrastructure

EXECUTIVE SUMMARY

This report provides an assessment of a request to modify the Project Application MP09_0187 approved by the Planning Assessment Commission (PAC) for the construction of a 28 storey mixed use building comprising:

- 76 serviced apartments, conference room and gymnasium;
- 173 residential apartments;
- basement parking for 168 cars;
- a ground floor café, public plaza and thoroughfare;
- a gross floor area of 20,819 m² and a floor space ratio of 12:1.

Condition B3 of the Project Approval requires the building to be lowered to a maximum height of RL 167.3 AHD which represents approximately five storeys. The condition was imposed to reflect a building height consistent with that of surrounding buildings and Council's requirements for building heights to step down significantly towards Willoughby Road.

Atchison St Property Development Pty Ltd has lodged the current application (MOD 2) which seeks to modify the Project Approval in order to permit:

- a 1,125 m² reduction in total gross floor area from 20,819 m² to 19,694 m²;
- a decrease in the number of serviced apartments from 76 to 64 (a 318 m² decrease in non-residential gross floor area from 4,683 m² to 4,365 m²);
- an increase in the number of residential units from 173 to 190;
- a new swimming pool and a 184 m² reduction in the size of the gymnasium on level three;
- rearranged floor plan and public domain layouts, reorientation of lift core (number 3) and access stairs, extended cafe seating area, and new retail floor space fronting Atchison Street;
- new balconies on the western facade of level four; and
- conversion of the podium rooftop fronting Atchison Street to courtyards for level four serviced apartments and minor consequential changes to the external elevation.

The application was placed on Planning & Infrastructure's (the agency) website on 2 July 2013, adjoining landowners notified and comments were requested from North Sydney Council. Council objected to the application on the basis of the reduced non-residential floor area, combined hotel and residential service areas, and the garbage storage and holding facilities. No public submissions were received.

The proponent submitted a response to submissions report (RTS) to address Council's concerns. Key amendments include:

- increasing the number of serviced apartments from 38 to 64;
- reinstating all loading from basement level one; and
- reinstating separate lobbies and lifts for the residential and serviced apartments.

Council has advised that its remaining concern relates to the proposed non-residential FSR (2.5:1) not meeting Council's minimum requirement of 3:1. This aspect of the proposal remains as the key issue for the agency's assessment.

The agency considers that the proposed amount of non-residential floor space is acceptable as it is consistent with the overall reduction in floor space necessitated by the Project Approval requirement for a reduction in building height. The proponent's compliance with the Project Approval has resulted in the removal of the building's five upper levels, and the reduction in non-residential GFA is proportional to the reduction in residential GFA. The reduced amount (318 m² from an FSR of 2.69:1 down to 2.5:1) of non-residential floor space is not of a scale that is likely to have any strategic planning implications and is considered a reasonable adjustment in response to the requirements of the Project Approval.

The agency therefore recommends that the application be approved.

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1. BACKGROUND

The site is known as 6-16 Atchison Street, St Leonards. It is located within the St Leonards town centre approximately 150 metres west of St Leonards railway station in the North Sydney Local Government Area (**Figure 1**).

The site is rectangular in shape with its northern (Atchison Lane) and southern (Atchison Street) boundaries being 50.3 m in length, and its eastern and western boundaries being 35.8 m and 34.3 m in length, respectively. The site has an area of 1,740.6 m² and slopes from east to west, with a fall of 2.7 m along Atchison Lane and 3.9 m along Atchison Street.



Figure 1: Project Location: 6 - 16 Atchison Street, St Leonards

On 1 May 2012, the PAC approved Project Application MP09_0187 for a mixed use development at 6-16 Atchison Street, St Leonards (see **Figure 2**). The Project Application sought to demolish the existing three x three and four storey commercial buildings and replace them with a 28 storey (plus plant) mixed use building. The Project included:

- a six level basement, including 168 car parking spaces, storage and associated services;
- a ground floor café, public plaza, public thoroughfare and residential and hotel lobbies;
- four storeys of serviced apartment accommodation with a gross floor area of 4,445 m², including 76 serviced apartments, conference room and gymnasium;
- 21 storeys of residential apartments, including 173 apartments comprising 30 x studio apartments, 64 x one bedroom apartments and 66 x two bedroom apartments;
- a gross floor area of 20,819 m² and a floor space ratio of 12:1; and
- one level of rooftop plant.

Condition B3 of the Project Approval requires the building to be lowered to a maximum height of RL 167.3 AHD or 14 m which represents approximately five storeys. The condition was imposed to reflect a building height consistent with that of surrounding buildings and Council's requirements for building heights to step down significantly towards Willoughby Road.

On 27 February 2013, the PAC approved modification application number 1 (MOD 1), which sought to modify Schedule 1 of the Project Approval along with seven conditions, in order to permit:

- the staged construction and occupation of the development;
- provision of affordable housing by condition instead of a voluntary planning agreement; and
- submission of documents for relevant construction and occupation certificates.



Figure 2: Approved project (Note: The five storeys in bolded red approximate the reduction in building height necessitated by compliance with the Project Approval and as provided for in the current modified plans)

2. PROPOSED MODIFICATION

2.1 Modification Description

Table 1 (at **Appendix A**) sets out the application as lodged, and as subsequently amended by the RTS compared with the Project Approval. Table 2 below summarises the application as per the RTS.

Table 2: Application key components

A 1,125 m² reduction in total gross floor area from 20,819 m² to 19,694 m² and in the number of serviced apartments from 76 to 64.

A 318 m² decrease in non-residential gross floor area from 4,683 m² to 4,365 m².

An increase in the number of residential apartments from 173 to 190 (an 807 m² decrease in residential GFA).

A new swimming pool and a 184 m² reduction in the size of the gymnasium.

Rearranged floor plan and public domain layouts, reorientation of lift core and access stairs, extended cafe seating area, and new retail floor space fronting Atchison Street.

New balconies on the western facade of level four.

Conversion of podium rooftop fronting Atchison Street to courtyards for level four serviced apartments and minor consequential changes to the external elevation.

Rotation of Lift 3 and associated lobby/service items.

Relocation of the commercial waste services to basement level one.

Rearrangement of ground level lower bathrooms to enable drainage to stay clear of the deep beam below and relocation of the kiosk substations.

Increase the extent of pergola over the vehicular entry point to screen the car exhaust and achieve the visual impression of continuing the pergola structure.

Key changes from the application as lodged include the following:

- an increase in the number of serviced apartments from 38 to 64;
- a decrease in the number of residential apartments from 200 to 190;
- reinstatement of all loading arrangements to basement level one, as approved, and deletion of the reversing loading bay off Atchison Lane;
- retention of separate lobbies and lifts for the residential and serviced apartments, as approved;
- a smaller gym and deletion of the spa and wellness centre;
- new balconies on the western facade of level four; and
- provision of private courtyards with low-lying dividers adjoining the four serviced apartments on the southern half of level four.

3. STATUTORY CONTEXT

3.1 Modification of the Minister's Approval

Part 3A of the *Environmental Planning and Assessment Act 1979* (EP&A Act), as in force immediately before its repeal on 1 October 2011, and as modified by Schedule 6A to the EP&A Act, continues to apply to Section 75W modification applications for Part 3A projects.

The application has been lodged with the Director-General pursuant to section 75W of the EP&A Act. The Minister's approval is not required if the project as modified will be consistent with the original approval. However, this application seeks to amend the Project Approval and it therefore requires approval.

Consequently, this report has been prepared in accordance with the requirements of Part 3A and associated regulations, and the Minister (or his delegate) may approve or disapprove of the carrying out of the project under section 75J of the EP&A Act.

3.2 Environmental Assessment Requirements

In this instance, it was not considered necessary to notify the proponent of environmental assessment requirements pursuant to section 75W(3) of the EP&A Act as sufficient information was provided to assess the application.

3.3 Delegated Authority

On 14 September 2011, the Minister for Planning and Infrastructure delegated his functions under section 75W of the EP&A Act to modify Part 3A approvals to the Planning Assessment Commission (PAC) in cases where:

- the local council has made an objection to the modification;
- a reportable political donation has been made; or
- there are more than 25 submissions by way of objection by members of the public.

The application meets the delegation because the agency received an objection from North Sydney Council, and is therefore referred to the PAC for determination.

4. CONSULTATION AND SUBMISSIONS

4.1 Exhibition

Application as lodged:

Under section 75W of the EP&A Act, a request for the modification of an approval does not require public exhibition, however, under section 75X(2)(f) of the EP&A Act, the Director-General is required to make the application publicly available. The agency published the application on its website on 2 July 2013, and notified adjoining landowners, original submitters, North Sydney Council, Sydney Water, and Roads and Maritime Services, and invited comments.

A submission was received from North Sydney Council objecting to the application. Roads and Maritime Services advised it had no objections to the application; and Sydney Water did not make a submission on the application. No public submissions were received.

North Sydney Council made the following comments:

1. Significant reduction in non-residential floor area

The Council objects to the reduction of the non-residential floor area (serviced apartments, cafe and retail) component (2:1 FSR) as it does not comply with the minimum floor space ratio (FSR) for non-residential floor area under North Sydney LEP 2001 (of 3:1).

- 2. Combined hotel and residential entry lobby and lifts and level four corridor access This will provide unacceptable security and amenity and is inconsistent with SEPP 65.
- 3. Garbage storage and holding facilities

The arrangement is inadequate and Council's contractors will not collect waste from the property. A Section 88B instrument is recommended to alert future owners.

Proponent's response to submissions:

The proponent addressed the issues raised in Council's submission in its RTS. The RTS was re-notified on 21 August 2013, as per the previous notification arrangements.

The Council reiterated its previous concerns about the application. Council raised an additional concern that the proposed relocation of the sub-station and siting of the loading dock will limit the through-site pedestrian link, making it uninviting and narrow for members of the public unable to use stairs.

The proponent subsequently amended the response to submissions and addressed the Council's and the agency's residual issues, as follows:

- serviced apartments will be retained on level four to increase the total non-residential GFA to 4365 m² (equating to an FSR of 2.5:1 and an increase in the number of serviced apartments from 38 to 64);
- separate entry lobbies and lifts for the residential and serviced apartments have been reinstated as per the Project Approval;
- basement servicing and access will be provided as per the Project Approval. This will be modified slightly by the ramp design recommended by the agency's independent traffic expert (see section 5.2 and the recommended instrument of modification);
- balconies to the western facade of level four were incorrectly omitted from the application as lodged, and their reinstatement will ensure a consistent approach for all levels containing residential units and provide a high level of privacy and amenity for occupants and neighbours; and

 adjustment of the rooftop level behind the podium to match the finished floor level of the level four tenancy, and other consequential improvements.

The proposed modifications also necessitate the following consequential changes:

- rotation of lift 3 and associated lobby/service items;
- relocation of the commercial waste services to basement level 1;
- rearrangement of the ground level lower bathrooms to enable drainage to stay clear of the deep beam below;
- · relocation of the kiosk substations; and
- extended pergola over the vehicular entry point to screen the basement ventilation opening and achieve the visual impression of continuing the pergola structure.

Council's remaining comment about the application

The Council's remaining comment about the application (as detailed in the final response to submissions) relates to the non-residential floor space ratio which does not comply with the minimum requirement of 3:1 under the *North Sydney Local Environmental Plan 2013* (the LEP). Council previously noted that the proponent's justification for the proposed reduction in non-residential floor space was inadequate, and that it erroneously argued on the basis of the ratio to the residential floor space instead of the ratio to the site area. Council has no issue with the other proposed modifications.

The agency has considered the issues raised by Council in its assessment of the application as detailed in Section 5 below.

5. ASSESSMENT

The agency considers that the key assessment issues are:

- land use mix;
- access; and
- urban design.

5.1 Land use mix

The application seeks to reduce the approved total gross floor area by 1,125 m². In particular, as detailed at **Table 3**, it seeks to reduce the residential floor space by 807m² and the non-residential floor space by 318m² (reduction in serviced apartments from 76 to 64).

Table 3: Details of proposed land use mix

Water State of the	e Leve de April 18.	Residential floor space	Non-residential floor space	Total
Project Approval	Floor space (m²)	16,136m ²	4,683 m ²	20,819 m ²
	FSR	9.27:1	2.69:1	12:1
	% of total floor space	77.5%	22.5%	
Proposed modification	Floor space (m²)	15,329 m ²	4,365 m ²	19,694 m ²
	FSR	8.8:1	2.5:1	11:1
	% of total floor space	77.8%	22.2%	
Difference	-11	-807m ²	-318 m ²	-1,125 m ²

The proponent's justification for the application and response to Council's issues is that:

- the reduction in non-residential GFA responds to Condition B3 of the Project Approval (requiring a 14 m lowering of the building height), and the proposed expansion of the recreation areas with new voids below the swimming pool and above the public domain;
- the pool and gym in lieu of the foregone serviced apartments will provide a valuable service with a high level of amenity and contribute to the development's viability;
- the amount of non-residential GFA will still provide jobs and support accommodation close to the hospital; and
- the application will not materially alter the environmental impacts of the approved development.

Council's concern relates to the amount of non-residential floor space which does not comply with the 3:1 minimum FSR under the LEP. Council considers the proponent's justification is inadequate as the FSR requirement relates to site area not to residential floor space. In this regard, Council notes that the approved residential density and building height exceed the relevant development standards under the LEP.

Agency's Assessment:

The proposed reduction in the amount of non-residential floor area is a result of the proponent's compliance with Condition B3 of the Project Approval which required a 14 m reduction in the building height. As a result, five levels have been removed from the building. This has been designed in a proportional manner to pro rata the remaining residential and non-residential GFA.

The agency's assessment of the original application noted that the approved 4,683 m² of non-residential floor space (FSR of 2.69:1) was outside the range (3:1 to 4:1) required by the then North Sydney LEP 2001. Notwithstanding, the agency supported the quantum of non-residential floor space for the following reasons:

- local strategic planning identified the provision of commercial floor space in this part of St Leonards to provide for local service businesses, and it is considered that the proposed quantum of non-residential uses would adequately serve the needs of the local community and support the commercial function of St Leonards particularly through the provision of serviced apartment accommodation close to the Royal North Shore Hospital;
- Council's proposal to rezone lands on the Pacific Highway from mixed use to commercial would assist in retaining commercial floor space within this part of St Leonards;
- sub regional planning for a potential enterprise corridor along the Pacific Highway at St Leonards would provide low-cost accommodation for businesses; and
- a number of planned or approved commercial activities and developments at St Leonards would enhance its commercial focus, and the proposal is compatible with such developments.

As outlined in **Table 3**, the proposal maintains the same general proportions of residential and non-residential floor space as the original Project Approval. The Project Approval provided for a land use mix of 77.5% residential and 22.5% non-residential floor space. The proposed modification essentially maintains this proportion, with a land use mix of 77.8% residential and 22.2% non-residential floor space.

The agency considers it appropriate that the overall loss of floor space required to achieve compliance with the 14 m height reduction be apportioned to both residential and non-residential floor space, and supports the proportional land use mix being maintained as originally approved.

Noting the points identified as part of the original assessment, the minor reduction of 318 m² of non-residential floor space is not considered to be of a scale likely to result in strategic impacts for the St Leonards commercial centre. The proposed modification does not alter

the basis of the agency's original assessment or materially alter the impacts of the approved development. Accordingly, the agency supports this aspect of the application.

5.2 Service access

The application seeks to retain the basement servicing and access as per the Project Approval (**Figure 3**). The vehicular entry point, circulation areas and clearance of the basement levels are proposed to be modified (**Figure 4**). Consequently, the building services have been adjusted to accommodate the revised garbage storage and collection arrangement. This includes adjusting the public domain area RL to allow for the required height clearance.

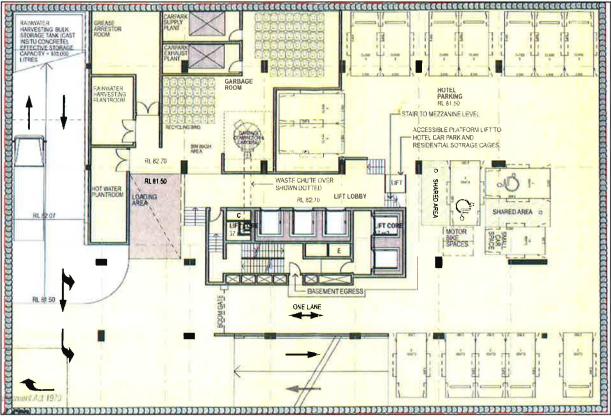


Figure 3: Approved loading area - Basement level 1

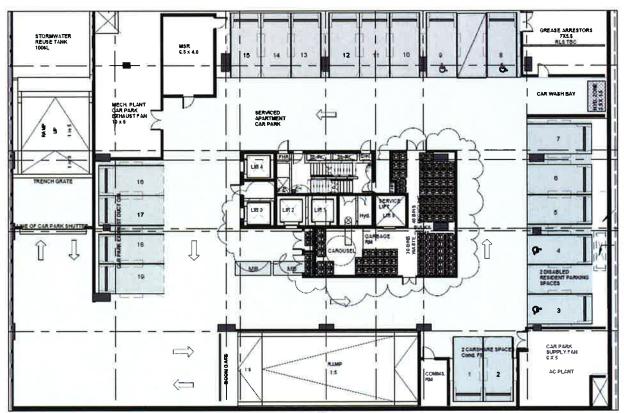


Figure 4: Proposed Basement level 1 as per the traffic expert's recommendations

Following its review of the proponent's response to submissions, Council has no concerns about the servicing and access arrangements.

The agency engaged ARUP, an independent traffic expert, to review the proposed basement layout and provide an assessment of the proponent's justification for an at-grade loading dock on Atchison Lane (as proposed in the application as lodged). ARUP concluded that the basement ramp could be redesigned (to accommodate a Council garbage vehicle to a 3.6 m height clearance). This would significantly reduce the length of the ramp and associated loss of ground level public domain compared with the application as lodged, and is similar to the approved scheme.

The response to submissions incorporates the recommendations of the agency's traffic expert who confirmed the design complies with the Australian Standards, and is satisfactory in terms of internal manoeuvrability and ramp design subject to a minor amendment to ensure adequate vertical headroom clearance (at points 1 and 2 in **Figure 5**). This is reflected in the recommended modification instrument. The agency supports the application and recommends the Project Approval be modified in accordance with the traffic expert's recommendations.

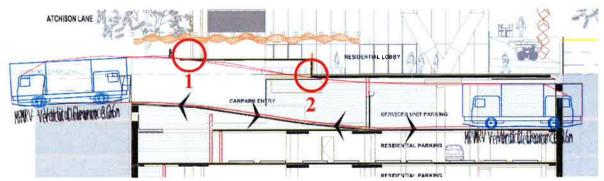


Figure 5: Location of recommended minor amendments to ramp design

5.3 Urban design

The application proposes minor changes to the ground plane and the external appearance of the building, as follows:

- replacement of internal sub-station with kiosk-style sub-stations on Atchison Lane;
- the opening of four egress passages to Atchison Lane enabling emergency exits and services on Atchison Street to be replaced by retail activities;
- a larger public domain space;
- replacement of the facade louvre system with fixed screening devices and operable louvres:
- minor shift to the west of the southern half the building at level four to be in line with level five above;
- new balconies on the western facade of level four; and
- minor changes on level four to provide private courtyards with low dividers below parapet level for the serviced apartments.

The agency notes that the proposed changes respond to the detailed design phase of the development. They are considered minor and are unlikely to alter the urban design or visual impacts of the approved development.

The proposed minor changes to level four will improve the amenity of the adjacent serviced apartments. The changes will be visually indistinguishable from the approved development and will be shielded from view by the podium and parapet treatment.

The agency generally supports the proposed modified screening devices and operable louvres as they will provide articulation to the facade. Notwithstanding, the agency recommends a condition to ensure the horizontal louvres are retained on the north and south sides of the building in order to maintain consistent articulation across the development. On balance, the agency considers the proposed changes are satisfactory and are recommended for approval.

6. CONCLUSION AND RECOMMENDATIONS

The modification application seeks changes to the approved mix of serviced and residential apartments, floor plan and public domain layouts, and the building facade. The proposed modifications fall within the scope of section 75W of the Act and do not alter the original assessment as to the site's suitability for the approved development. In assessing the application, the agency has reviewed the proponent's application and subsequent submissions, the agency's expert traffic review, and North Sydney Council's submission.

The key issue for assessment is the non-compliance of the quantum of non-residential floor space with the LEP minimum FSR. Council maintains its concern about this issue. The agency supports the proposed reduction in non-residential floor space as it is a considered, reasonable response to Condition B3 of the Project Approval which required a 14 m reduction in the building height. As a result, five levels have been removed from the building, and the total remaining GFA allocation between residential and non-residential uses is proposed to be adjusted proportionately to pro rata the remaining residential and non-residential GFA. The proposed 318 m² reduction in non-residential floor space is considered minor and not of a scale likely to result in any strategic impacts. On balance, the reduction of non-residential floor space is a reasonable response to the Project Approval requirement.

Overall, the agency considers that the application does not alter the agency's original assessment of the development or change the nature of any environmental impacts. Therefore, the agency recommends approval of the application. The application is referred to the PAC for determination noting Council's objection to the amount of non-residential floor space.

Daniel Keary Director

Industry, Key Sites and Social Projects

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Chris Wilson

Executive Director

Development Assessment Systems and

Approvals

APPENDIX A APPLICATION

See the agency's website at http://majorprojects.planning.nsw.gov.au/page/

Table 1: Application details

Schedule & Condition	Project Approval	Application as submitted	Application as per final Response to Submissions
Schedule 1 Project description	Mixed use development, including: • 6 levels of basement containing 168 car spaces, 4 disabled spaces and 16 motor bike spaces; • a cafe, residential and hotel lobbies and public plaza at the ground floor level; • 4 level hotel of 76 serviced apartments; • 24 levels of 173 apartments; and • 1 level of roof top plant and equipment.	 Reduced number of serviced apartments from 76 (over 5 levels) to 38 (over 3 levels); increased number of residential apartments to 200; new swimming pool and wellness centre; new retail space fronting Atchison Street; and increased public domain area by 35 m² (from 970 m² to 1,005 m²), including extended cafe seating area towards Atchison Street. 	As per application as submitted, plus: • reduced number of serviced apartments from 76 to 64; • new swimming pool and reduced gymnasium area; and • reduced number of residential apartments from 200 to 190 (or GFA by 807 m² from 16,136 m² to 15,329 m²).
Condition A1 Development in accordance with plans and documentation	Development in accordance with the plans and documentation	Reference the modification application which includes: • reduced total GFA by 1,125m² from 20,819m² to 19,694m²; • reduced maximum height in accordance with condition B3 (as modified by MOD 1); • reconfigure public domain and circulation areas, basement, podium and upper residential levels; • convert podium rooftop on Atchison Street to courtyards for proposed serviced apartments on level four and minor consequential changes to the external elevation; • provide balconies on the western facade of level four; and • provide new swimming pool, minor changes to landscaping, and external facade.	As per application as submitted, plus: smaller gymnasium; convert level four to provide an additional 10 serviced apartments; adjust rooftop level behind the podium (from RL103.750 to RL103.9) to match the finished floor level of the level four retail tenancy. The podium height to Atchison Street will remain at RL105.177 as approved. This will necessitate other improvements, as follows: new access stairs from the level 4 retail tenancy and the access stairs directly to the podium terrace; modify stairs between levels 3 and 4 to improve accessibility; modify access to plant, equipment and change rooms; realign southern wall to level 4 retail tenancy which is set back 600 mm from the building line above; and pedestrian stairway connecting Atchison Lane to Atchison Street widened (due to deletion of the reversing bay), and consequential

Schedule & Condition	Project Approval	Application as submitted	Application as per final Response to Submissions
			adjustment to landscape elements in that area to allow for appropriate paths of travel.
Condition B6 Car Park	Car parking in accordance with relevant Australian Standard and Council's requirements.	Reflect proposed changes to the loading dock; confirm provision of 168 parking spaces as per the Project Approval; provide a reversing bay for medium rigid vehicles accessible from Atchison Lane at the north-east corner of the site; and reconfigure garbage storage, services and car parking within basement levels.	 All loading arrangements are accommodated on Basement level one as per the Project Approval. The vehicular entry point, circulation areas and clearance of the basement levels have been modified as per Arup's report dated 18/12/13; adjust building services to accommodate revised garbage storage and collection arrangement, including adjustment of public domain area RL to allow for required height clearance; and no change to the approved 168 parking spaces.
Condition B17 Garbage and Recycling Facilities	Provision of garbage storage to appropriate standard.	Reflect proposed provision of loading dock/temporary waste holding bay.	All loading arrangements accommodated on Basement level one as per the Project Approval.
Condition E1 Deed of Agreement – Public Space	Details of deed of agreement between proponent and Council regarding public access on the site.	Reference the proposed site plan submitted with the application.	As per application as submitted.
Condition F6 Commercial Waste and Recycling Storage	Separate storage of commercial and residential waste and recycling materials/storage bins.	Delete the condition as it will be irrelevant given the proposed loading dock and temporary waste holding area off Atchison Lane.	Delete the condition as the garbage storage and collection services are proposed to be retained on Basement level one as per the Project Approval, therefore, this condition conflicts with the proposed arrangement.
Condition F15 Maximum Vehicle Size	Restriction of length of vehicles entering the site.	Delete the condition as the proposed loading dock off Atchison Lane will accommodate vehicles longer than 6.4 m.	All loading arrangements accommodated on Basement level one as per the Project Approval. Modify the condition to allow vehicles up to 8.8 m in length to enter the site.

APPENDIX B SUBMISSIONS

See the agency's website at http://majorprojects.planning.nsw.gov.au/page/

APPENDIX C PROJECT APPROVAL MP09_0187

See the agency's website at http://majorprojects.planning.nsw.gov.au/page/

APPENDIX D RECOMMENDED MODIFICATION INSTRUMENT

Modification of Minister's Approval

Section 75W of the Environmental Planning & Assessment Act 1979

As delegate of the Minister for Planning and Infrastructure under delegation executed on 14 September 2011, the modification of the Project Application referred to in Schedule 1 is approved subject to the conditions in Schedule 2.

MEMBER OF THE COMMISSION

MEMBER OF THE COMMISSION

MEMBER OF THE COMMISSION

Sydney

2014

SCHEDULE 1

Project Approval:

09_0187 granted by the Planning Assessment Commission on 1 May 2012.

For the following:

Mixed use development at 6-16 Atchison Street, St Leonards, including:

- 6 levels of basement, containing 168 car spaces, 4 spaces for disabled drivers, and 16 motor bike spaces;
- a café, residential and hotel lobbies and public plaza at the ground floor level;
- a 4 level hotel (76 serviced apartments);
- 24 levels of apartments (173 apartments); and
- 1 level of roof top plant and equipment.

Modification:

Modifications to the number of serviced and residential apartments, floor plan and public domain layouts, and building facade, including:

- a reduction in the number of serviced apartments from 76 to 64;
- an increase in the number of residential apartments from 173 to 190: and
- consequential changes to floor plan and public domain layouts and building facade treatment.

SCHEDULE 2 CONDITIONS

PART A – ADMINISTRATIVE CONDITIONS

Development in accordance with plans and documentation

Condition A1 is modified as follows:

- A1. The Proponent shall carry out the project generally in accordance with the:
 - a) Architectural drawings in the table below:

Drawing number	Drawing title	Drawn by	Date
-	Indicative External Privacy Screen – Sample of Perforation Pattern	Robertson + Marks	-
PA-100-01/6	Proposed Site Plan	Robertson + Marks	22/01/14
PA-100-02 /6	Ground Level Residential Entry Lower	Robertson + Marks	22/01/14
PA-100-03/ 4	Ground Level Upper	Robertson + Marks	22/01/14
PA-100-04/3	Level 1 Serviced Apartments	Robertson + Marks	08/08/13
PA-100-5/ 3	Level 2 Serviced Apartments	Robertson + Marks	08/08/13
PA-100-6/5	Level 3	Robertson + Marks	22/01/14
PA-100-7/5	Level 4	Robertson + Marks	22/01/14
PA-100-8/ 4	Level 5	Robertson + Marks	22/01/14
PA-100-9/3 to PA- 100-15/3	Level 6 to Level 12	Robertson + Marks	08/08/13
PA-100-16/ 3	Level 13	Robertson + Marks	05/08/13
PA-100-17/3 to PA- 100-27/3	Level 14 to Level 24	Robertson + Marks	08/08/13
PA-100-28/ 3	Roof Plan	Robertson + Marks	08/08/13
PA-100-29/2	Adaptable unit	Robertson + Marks	05/06/13
PA-100-30/2	Adaptable unit	Robertson + Marks	05/06/13
PA-200-01/ 4	North South Section	Robertson + Marks	28/01/14
PA-200-02/ 3	East West Section	Robertson + Marks	28/01/14
PA-200- 15/4	Basement Level 1	Robertson + Marks	22/01/14
PA-200- 16/4	Basement Level 2	Robertson + Marks	22/01/14
PA-200- 17-3	Basement Level 3	Robertson + Marks	12/08/13
PA-200- 18-3	Basement Levels 4-5	Robertson + Marks	12/08/13
PA-200- 19-3	Basement Levels 6	Robertson + Marks	12/08/13
PA-210-01/ 3	Podium Atchison Street	Robertson + Marks	28/01/14
PA-210-02/ 3	Podium Atchison Lane EW	Robertson + Marks	28/01/14
PA-210-3/ 3	Public Domain Café NS	Robertson + Marks	28/01/14
PA-210-4/ 3	Public Domain Car Park NS	Robertson + Marks	28/01/14
PA-210-5/ 5	Public Domain Atchison Street	Robertson + Marks	28/01/14

	Elevation		
PA-210-6/ 6	Public Domain	Robertson + Marks	28/01/14
	Atchison Lane		
	Elevation		
PA-300-01/7	North Elevation	Robertson + Marks	28/01/14
PA-300-2/ 3	East Elevation	Robertson + Marks	28/01/14
PA-300-3/4	South Elevation	Robertson + Marks	28/01/14
PA-300-4/4	West Elevation	Robertson + Marks	28/01/14
Ē.	Schedule of External	Robertson + Marks	<u> </u>
	Finishes		

numbered PA-100-01 to PA-100-18 (inclusive), PA-200-01 and 200-2, PA-210-01 to PA-210-07 (inclusive), and PA-300-01 to PA-300-04 (inclusive) all dated April 2011 and all drawn by Francis-Jones Morehen Thorp Pty Ltd;

- b) Preferred Project Report prepared by City Plan Services Pty Ltd, dated April 2011;
- **b**) Landscape Plan, **SS13-2590** drawing numbers 002, 003, 004, Issue **H** I, dated **28/01/14**, drawn by Site Image Landscape Architects;
- **c**) Stormwater drainage concept plans numbered 3532 H-100 to H-117 (inclusive) all issue 01, all dated March 2010, and all drawn by Warren Smith & Partners Pty Ltd; and
- d) the **Revised** Draft Statement of Commitments submitted with the Section 75W Modification Application prepared by City Plan Services Pty Ltd, dated October 2012 **January 2014; and**
- e) the independent traffic review by ARUP in its letter to the Department of Planning and Infrastructure, dated 5 February 2014.

Except for:

- Any modifications which are 'Exempt and Complying Development' as identified in State Environmental Planning Policy (Exempt and Complying Development Codes) 2008 or as may be necessary for the purpose of compliance with the BCA and any Australian Standards incorporated in the BCA; and
- Otherwise provided by the conditions of this approval.

End of this Section

PART B - PRIOR TO ISSUE OF A CONSTRUCTION CERTIFICATE

Condition B3 is modified as follows:

Building Height and Design

B3.

- a) The building is to be lowered so that it has a maximum height of RL 167.3 AHD. Amended plans shall be submitted to the Director-General for approval prior to the issue of any Construction Certificate for the above-ground non-residential and residential components of the development.
- b) Horizontal fins (as per the current scheme prepared by Robertson + Marks) are to be retained to both north and south sides of the building in order to provide articulation to the facade.

Condition B6 is modified as follows:

Car Park

- B6. The proposed car park must be designed to satisfy the following requirements:
- (a) All vehicles must enter and exit the basement in a forward direction;
- (b) The site must be capable of accommodating all service vehicles up to and including medium rigid vehicles as defined by and in accordance with Australian Standard AS2890.2 2002 Off Street commercial vehicle facilities, or its latest version;
- (c) The layout of the proposed car parking areas, loading docks and driveway associated with the subject development (including grades, turn paths, sight distance requirements, aisle widths and lengths, loading bay dimensions and parking bay requirements) shall comply with Australian Standard AS/NZS 2890.1-2004 Parking Facilities Off Street Car Parking and AS2890.2 2002 for large vehicles:
- (b) The basement ramp design, grades and overhead clearance between Atchison Lane and the Basement 1 loading area shall be generally in accordance with ARUP's letters to the Department of Planning and Infrastructure dated 18 December 2013, 20 December 2013 and 5 February 2014. In this regard, the access ramp is to be modified to increase the headroom clearance at the two locations specified in Arup's letter dated 5 February 2014;
- (d c)The location of any boom gate or other vehicular access control for driveway entry to the car park should be located to provide for the queuing of at least three (3) cars within the property;
- (e-d) The intercom for the visitor parking access and/or security access point for residents is to be installed at least 6 metres into the property from the boundary line; and
- (f e) The number of parking spaces allocated to each apartment shall comply with the maximum requirements specified in the North Sydney Development Control Plan 2002. A maximum of 168 parking spaces shall be provided.

Details from an appropriately qualified person showing that these design requirements have been met shall be submitted with the relevant Construction Certificate. Details shall be approved by the Certifying Authority prior to issue of the relevant Construction Certificate.

Condition B11 is modified as follows:

Section 94 Contributions

B11. Following receipt of the approval of the Director General for the amended plans required by condition B3, the approved plans must be submitted to Council so that it may calculate the required Section 94 contributions (in accordance with the North Sydney Section 94 Contribution Plan). The contributions are to be paid to Council prior to the determination of any Occupation Certificate for the building. Contributions are to be paid for all the items listed in the table below.

Section 94 contributions	(\$) based on 2013-2014 rates
Administration	19,301.11
Child care facilities	30,150.15
Community centres	90,398.81
Library acquisition	16,805.22
Library premises and equipment	52,025.50
Multi purpose indoor sports facilities	13,994.72
Open space acquisition	586,294.96
Open space increased capacity	1,162,137.66
Olympic pool	45,587.82
Public domain improvements	472,778.09
Traffic improvements	51,465.88
Total contributions	2,540,939.92

To secure payment of the contributions, the Proponent must arrange a bank guarantee in favour of North Sydney Council on terms acceptable to the Council. The bank guarantee must be arranged prior to issue of any Construction Certificate for the above-ground non-residential and residential components of the development.

If the section 94 contributions are not paid within one calendar year of the date of this consent, the amount shall be adjusted for inflation by reference to the Consumer Price (All Ordinaries) Index applicable at the time of the payment of the contribution.

A copy of the North Sydney Section 94 Contribution Plan can be viewed at North Sydney Council's Customer Service Centre, 200 Miller Street, North Sydney or downloaded via Council's website at www.northsydney.nsw.gov.au.

Condition B38

Condition B17 is modified as follows:

Garbage and Recycling Facilities

- B17. An appropriate area shall be provided within the premises for the storage of garbage bins and recycling containers and all waste and recyclable material generated by this premises. The following requirements shall be met:
 - a) All internal walls of the storage area shall be rendered to a smooth surface, coved at the floor/wall intersection, graded and appropriately drained with a tap in close proximity to facilitate cleaning;
 - b) Provision for the separation and storage in appropriate categories of material suitable for recycling; and
 - c) The storage area shall be adequately screened from the street, with the entrance to

- the enclosures no more than 2 metres from the street boundary of the property;
- d) If a storage facility is to be provided at another suitable location within the building, a complementary garbage bin holding bay shall be provided no more than 2 metres from the street boundary of the property;
- e) Garbage enclosures serving residential units are not to be located within areas designated for non-residential uses; and
- **f c)** Garbage enclosures serving non-residential uses are not to be located within areas designated for dining purposes.

Details shall be approved by the Certifying Authority prior to issue of the relevant Construction Certificate.

Note: The Proponent may wish to discuss bin storage requirements and location with Council prior to finalisation of the required detail, and obtain a copy of Council's Waste Handling Guide for reference purposes.

End of this Section

PART E - PRIOR TO ISSUE OF OCCUPATION CERTIFICATE

Condition E1 is modified as follows:

Deed of Agreement – Public Space

- Prior to completion and issue of any interim Occupation Certificate, the Proponent shall enter into a Deed of Agreement with Council with regard to the proposed public area at the ground level of the site, including the through-site pedestrian link to the rear lane, and the widened footpath area to Atchison Street, as shown on drawing numbered PA-100-01/6 titled 'Public Domain Plan' Proposed Site Plan prepared by Francis-Jones Morehen Thorp Robertson + Marks Architects, dated 22/01/14 submitted with the application, which achieves the objectives of:-
- enabling the public to use that area for the purpose of public access at all the times, for the life of the building (not in perpetuity); and
- binds all successors in title and ensures the rights are not subject to change or variation except with the prior consent of Council.

The Proponent shall be responsible for the maintenance of the area and public liability insurance for a policy in the amount of not less than \$20 million in respect of any property damage, personal injury and loss of life caused by or in connection with the provision and use of the area. The Deed of Agreement shall include details on the design and finishes of materials, levels of light and security.

The Deed must also make provision for a **Cc**ovenant on title to be registered with NSW Department of Lands Land and Property Information prior to the issue of any Occupation Certificate for the building. The **Cc**ovenant must note the matters contained in the Deed to ensure that the area is maintained as public space for the life of the building.

The Deed and any associated documentation shall be prepared, executed and registered at the sole cost of the Proponent, including the reasonable costs of Council in obtaining advice, the cost and expense of negotiating the terms and conditions of the agreement, producing documents or otherwise facilitating the preparation, execution and registration of the required documents. The Deed shall bind all successors in title and shall only be subject to variation at the discretion of the Council.

Condition E3 is modified as follows:

Easement(s) adjacent to Atchison Lane

Prior to the issue of the final Occupation Certificate, the person acting on the consent this Project Approval shall create a public right-of-carriageway, public right-of-way and easements for services and drainage 1.5m wide and 2.0m deep along the Atchison Lane frontage of No. 16 Atchison Street in Council's favour, by appropriate instrument under Part 6, Division 4 of the Conveyancing Act 1919. Such easements shall be at no cost to Council.

North Sydney Council shall be nominated in the instrument as the only party authorised to release, vary or modify the instrument, and North Sydney Council's official seal shall be affixed to these documents, prior to submission to the NSW Land &—and Property Information Office. Evidence of the lodgement of the instrument referred to in this condition is to be provided to Council with a copy of the Occupation Certificate.

Condition E18 is added as follows:

Private waste collection and liability for Council rates and charges

Prior to the issue of any occupation certificate, the proponent shall provide evidence of the creation of Section 88B instruments under the *Conveyancing Act 1919* alerting future owners that they will require private waste collection while remaining liable for Council rates and charges. This condition applies only if private waste collection is proposed for the project.

End of this Section

PART F – DURING OPERATIONS

Condition F6 is modified as follows:

Commercial Waste and Recycling Storage

F6. Commercial waste and recycling material/storage bins must be stored in a separate area to the residential waste and recycling material/storage bins.

Condition F15 is modified as follows:

Maximum Vehicle Size

F15. Vehicles longer than 6.4m 8.8m must not enter the site.

End of this Section

SCHEDULE 3 REVISED DRAFT STATEMENT OF COMMITMENTS

REVISED DRAFT STATEMENT OF COMMITMENTS FOR PROJECT APPLICATION AT NO. 6-16 ATCHISON STREET, ST LEONARDS

ON BEHALF OF

BANCOR DEVELOPMENTS HOLDMARK NSW PTY LTD

A - GENERAL

- 1. The project will be carried out generally in accordance with the plans and material submitted as part of The Environmental Assessment for Major Project No. 09_0187 as described in:
 - a) Environmental Assessment Report and associated appendices dated June 2010, as amended by the Preferred Project Report dated April 2011, as amended by the Environmental Assessment Report dated October 2012 and as amended by the Environmental Assessment Report dated June 2013;
 - b) Architectural Drawings prepared by FJMT dated July 2010 Robertson + Marks dated June 2013 and January 2014;
 - c) Public Domain and Landscape Plans prepared by FJMT dated June 2010 Site Image dated January 2014;
 - d) BASIX Certificate prepared by Steensen Varming Cundall;
 - e) Hydraulic / Stormwater design and Report prepared by Warren Smith & Partners dated March 2011;
 - f) Construction Management Plan & Waste Management Plan prepared by CPM consulting dated 1 April 2011; and
 - g) Operational Waste Management plan prepared by Arup Elephant's Foot Recycling Solutions dated 1 July 2010 June 2013.
 - h) Draft Voluntary Planning Agreement prepared by Baker & Mackenzie dated July 2010.
- 2. The Proponent (Bancor Developments Holdmark NSW Pty Ltd) will ensure that all contractors engaged to carry out work are aware of and will comply with relevant conditions of consent issued under Major Project No.-07_0106-09_0187.

1. STATEMENT OF COMMITMENTS

Except as provided elsewhere in this Statement of Commitments, these commitments in this Section A - General are made in respect of the carrying out of the project (mixed use) on the site known as No. 6-16 Atchison Street, North Sydney.

2. CONTRIBUTIONS

A contribution pursuant to the provisions of Section 94 of the Environmental Planning and Assessment Act 1979, as specified under the North Sydney Section 94 Contribution Plan for the services detailed in column A and, for the amount detailed in column B shall be made to Council.

A	B (\$)
Administration	
Child Care Facilities	
Community Centres	
Library Acquisition	
Library Premises & Equipment	
Multi Purpose Indoor Sports Facility	
Open Space Acquisition	
Open Space Increased Capacity	
Olympic Pool	
The total contribution is	To be confirmed
	with Council

The contribution SHALL BE paid prior to determination of the application for any interim Occupation Certificate the issue of the Occupation Certificate for the building.

The above amount, if not paid within one calendar year of the date of this consent, shall be adjusted for inflation by reference to the Consumer Price (All Ordinaries) Index applicable at the time of the payment of the contribution.

3. CAR SHARE SCHEME

The proponent will provide for a car share / pool scheme in order to address some of the cumulative traffic impacts on the precinct.

This will involve the serviced apartment occupiers having the benefit of utilising two privately owned cars. The occupiers may reserve a car either online or over the phone, and collect it from the reserved space. An electronic smart card, acts as a car key. When finished, the car is returned to the same reserved space.

Car share users are charged by time and distance, at a rate set by each operator.

4. UNDERGROUNDING OF POWER

The proponent will discuss with Energy Australia the cost and feasibility of: -

 providing power to the building by underground conduits from the mains to the primary supply box or room within the building; and placing underground the power supply conduits located along Atchison Street between Christie and Mitchell Streets and the removal of existing power poles (subject to proviso).

The Proponent will either do this work or pay for Energy Australia to do this work if the Proponent considers that it is feasible for it to do so and that the cost is reasonable. Any work carried out by the Proponent will be completed to Energy Australia's requirements. Details will be provided with the application for the final Construction Certificate.

5. OPEN SPACE / PUBLIC DOMAIN ACCESS

Deed of Agreement – Public Space

Prior to completion and issue of any interim Occupation Certificate, the applicant shall enter into a Deed of Agreement with Council with regard to the proposed public area identified on the plans plan number PA180-01 PA100-01-06 dated July-2010 January 2014 – Public domain Proposed Site Plan, located at Nos. 6-16 Atchison Street, St Leonards, drawn by FJMT Robertson + Marks Architects which achieves the objectives of: -

- enabling the public to use that area for the purpose of public access at all the times; and
- ensure the rights are not subject to change or variation except with the prior consent of Council.

The Deed of Agreement shall be for the life of the building and not in perpetuity.

The Deed and any associated documentation shall be prepared, executed and registered at the sole cost of the applicant, including the reasonable costs of Council in obtaining advice, the cost and expense of negotiating the terms and conditions of the agreement, producing documents or otherwise facilitating the preparation, execution and registration of the required documents, shall bind all successors in title and shall only be subject to variation at the discretion of the Council.

6. ENVIRONMENTAL SUSTAINABILITY

- 6.1 Based on the initiatives that have been considered the proposed design, the proponent is committed to providing a 5 star rated building.
- 6.2 In terms of water efficiency-Bancor-the development is estimated to give water savings of 40%.
- 6.3 In terms of energy efficiency Bancor the development is estimated to give energy savings of more than 20%.
- 6.4 BAXIS BASIX commitments:

Water	Fixtures	All shower heads – 3 star
		All flushing systems- 4-5 star
		All kitchen taps mixers – 4-5 star

		All bathroom taps – 4 star
		All wash-hand basin mixers- 5 star
		Clothes washer - 5 star
		Dishwasher – 4 star
	Rain water collection & reuse	Run-off from at least 714 m ² of roof area will be collected. Rain water will be collected and reused for swimming pool make-up water and for common area landscape irrigation and car washing bay.
Energy	Hot Domestic hot water system	Central solar hot water system Gas boiler DHW system insulation; insulation to internal and external piping.
	Air-conditioning and ventilation systems	Centrally ducted Central heat ventilation system; individual water cooled A/C COP 3.5-4.5; gas fired boiler heating and kitchen, bathroom and laundry exhausts have individual system ducted to façade.
	Appliance efficiency	Gas cooktop
	Measures	Electric oven
		Dishwasher – 5 4 star
		Refrigerator – 5 2.5 star
Y I I I I A DASA I TOR		Clothes Dryer – 5 2 star
	Lighting	Dedicated artificial lighting Primary LED or Fluorescent lighting to lounge, bedroom, kitchen, bathroom, Laundry and Halls
	Lifts	Gearless traction lifts with VVVF motors
Thermal Comfort	Construction and Shading	As per plans (60% free area for external shading screens)
	External Glazing	Low-e glazing with U-value not more than 4.0 and SHGC not more than 0.47.
	External Walls	Majority of the external walls would be fully glazed. Few parts of external walls that are not glazed will be composed of concrete panels finished with plasterboard. (Concrete panels + furring channels + plasterboard).—150mm concrete, cavity + insulation, plasterboard internal finish.
	Internal Walls	Inter-unit tenancy Party walls would be cheaper rock walls 300mm wide.: 90mm concrete block with plasterboard finish; and Apartment wWalls within each tenancy will be: Plasterboard on studs.
	Exposed Roof Areas	200mm concrete, cavity + insulation, plasterboard internal finish
	Floor Finishes	Living rooms and bedrooms would be covered with carpets. 100mm concrete, carpet / ceramic tiles
	Ceiling Insulation	R2 Insulation (Required only for the top units) 100mm concrete, plasterboard.
To the last of the last	Window	Aluminium frame, performance laminate glass

7. CONTAMINATION

After demolition and prior to excavation a preliminary Site Investigation Report and (if required) a Remediation Action Plan (RAP) will be prepared for the site. If required remediation activities will be carried out in accordance with the RAP and a Site Audit Statement will be prepared for the site.

8. NOISE

- 8.1 Construction noise activity in respect of any stage is to comply with the requirements set out in Chapter 171 of the EPA Environmental Noise Control Guideline.
- 8.2 Best practice management noise control procedures outlined in AS 2436-1981 "Guide to Noise Control on Construction, Maintenance and Demolition Sites" are to be applied in controlling construction noise to the recommended noise levels.
- 8.3 All mechanical plant and other related equipment is to be designed to satisfy the requirements of the NSW Industrial Noise Policy.
- 8.4 4 Internal background noise level targets:

	Recommended internal noise level, dBLAeq		
Room Type / Space	Lower	Upper	
Apartment Living Areas	35	40 (50 windows open)	
Apartment Sleeping Areas (between 10pm and 7 pm am)	30	35 (45 windows open)	
Communal (and Community Spaces) (AS2107:2000)	45	50	

9. WASTE MANAGEMENT

- 9.1 Material to be removed from the site must be source separated on site to maximise recycling, and the material disposed of to an appropriate disposal and recycling facility in accordance with the Waste Management Plan prepared by CPM Consulting, dated 19 May 2010 1 April 2011.
- 9.2 Operational Waste Management will be undertaken in accordance with the Operational Waste Management Plan prepared by ARUP Elephant's Foot Recycling Solutions dated July 2010 June 2013.

10. CONSTRUCTION MANAGEMENT

Undertake the construction process in accordance with the Construction Management Plan prepared by CPM consulting dated 1 April 2011 to ensure that potential impacts from construction and construction traffic are minimised.